

Message Text

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ACTION SS-30

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SUBJECT: SCC-GRAYBEAL'S STATEMENT ON NOTIFICATION,

MAY 28, 1974 (SCC-III-035)

REFTEL: GENEVA 0030 (SCC-III-033)

FOLLOWING IS TEXT OF COMMISSIONER GRAYBEAL'S
STATEMENT ON NOTIFICATION INCORPORATING GUIDANCE
CONTAINED STATE 110882.

COMMISSIONER GRAYBEALS COMMENTS - NOTIFICATION MAY 28, 1974

I

1. MR COMMISSIONER, AS A RESULT OF A GREAT AMOUNT
OF WORK DONE BY BOTH COMPONENTS OF THE SCC INVOLVING
DIRECT, FRANK AND BUSINESSLIKE DISCUSSIONS AT ALL LEVELS,
WE APPEAR TO BE NEARING SUCCESSFUL RESOLUTION OF OUR
ASSIGNED TASK OF WORKING OUT THE MUTUALLY AGREED PROCEDURES
CALLED FOR BY THE ABM TREATY AND THE INTERIM AGREEMENT
AND ITS PROTOCOL WITH THE EXCEPTION OF ONE MAJOR AREA --
NAMELY, NOTIFICATION.

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2. TIMELY NOTIFICATION IS RECOGNIZED BY BOTH SIDES

AS A REQUIRED PART OF THE PROCEDURES FOR REPLACEMENT, DISMANTLING OR DESTRUCTION, AND NOTIFICATION THEREOF, FOR STRATEGIC OFFENSIVE ARMS AND FOR ABM SYSTEMS AND THEIR COMPONENTS. THIS IS REFLECTED IN AGREED STATEMENT "K" TO THE INTERIM AGREEMENT.

II.

3. MR. COMMISSIONER, I MUST AGAIN MAKE ABSOLUTELY CLEAR THAT THE UNITED STATES CONSIDERS THAT CERTAIN PRIOR NOTIFICATION MEASURES WOULD PROMOTE THE IMPLEMENTATION OF THE PROVISIONS AND OBJECTIVES OF THE ABM TREATY AND THE INTERIM AGREEMENT BY REDUCING POTENTIAL MISUNDERSTANDINGS AND UNCERTAINTIES, WOULD ENHANCE THE VIABILITY OF THESE AND FUTURE ARMS LIMITATION AGREEMENTS, AND THEREBY CONTRIBUTE TO CONTINUED IMPROVED RELATIONS BETWEEN OUR TWO COUNTRIES. THE US SIDE BELIEVES THAT PRIOR NOTIFICATION WOULD RESULT IN SIGNIFICANT BENEFITS AT LITTLE OR NO COST OR EFFORT, AND AT NO RISK TO THE SECURITY INTERESTS OF EITHER SIDE.

4. THE SOVIET SIDE HAS NOT ADDRESSED THE SUBSTANCE OF THE VARIOUS US PROPOSALS; RATHER, IT HAS CONTINUALLY STATED THAT ANY FORM OF PRIOR NOTIFICATION IS UNACCEPTABLE AS A MATTER OF PRINCIPLE. IN MY VIEW, THIS HAS RESULTED IN DISAPPOINTING EXCHANGES ON THE SUBJECT OF NOTIFICATION, PARTICULARLY WHEN COMPARED WITH THE IN-DEPTH, DIRECT AND FRANK EXCHANGES WE HAVE HAD ON OTHER SUBJECTS. THE SOVIET SIDE HAS NOT ENGAGED IN DIRECT AND FRANK EXCHANGES ON THE ESSENCE OF SUBSTANCE OF THE VARIOUS US PROPOSALS ON NOTIFICATION.

III.

5. MR COMMISSIONER, THE US SIDE HAS CAREFULLY REVIEWED SOVIET STATEMENTS AND PROPOSALS INVOLVING NOTIFICATION, INCLUDING THE SOVIET PROPOSAL OF MAY 14 FOR PARA 1.6 OF THE PROCUDURES FOR STRATIGIC OFFENSIVE ARMS. IN THE INTEREST OF FINDING A MUTUALLY ACCEPTABLE SOLUTION TO THIS ONE REMAINING ISSUE, TODAY I AM TABLING A WORKING DOCUMENT OF THE U.S. SCC COMPONENT WHICH FULLY TAKES INTO ACCOUNT THE VIEWS AND PROPOSALS OF BOTH SIDES, AND PROVIDES

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A SATISFACTORY SOLUTION TO THE OVERALL NOTIFICATION PROBLEM.

(READ AND PASS TO COMMISSIONER USTINOV WORKING DOCUMENT.)

6. MR COMMISSIONER, YOU WILL NOTE THAT THE NEW LANGUAGE FOR PARA 1.6 INCORPORATES PROPOSALS AND FORMULATIONS PREVIOUSLY SUGGESTED BY EACH SIDE. SPECIFICALLY, THE US SIDE HAS MADE A MAJOR MOVE TOWARD A SOLUTION TO THE NOTIFICA-

TION ISSUE BY DROPPING THE REQUIREMENT FOR REPORTING ON THE NUMBER OF REPLACEMENT SLBM LAUNCHERS ON SUBMARINES WHICH HAVE BEEN LAUNCHED BUT HAVE NOT YET BEGUN SEA TRIALS. THE US SIDE IS WILLING TO MAKE THIS MAJOR CHANGE IN PARA I.6(B) PROVIDED THE SOVIET SIDE ACCEPTS IN PRINCIPLE THE US APPROACH AND PROPOSED LANGUAGE FOR PARA I.6(A) AND FOR PARA 7 OF THE PROTOCOL.

7. YOU WILL ALSO NOTE THAT WE HAVE INCORPORATED THE SOVIET PROPOSAL FOR PARA I.6(C), ALTHOUGH WE CONSIDER SUCH REPORTING UNNECESSARY AND SOMEWHAT OVERLAPPING WITH THAT REPORTING CALLED FOR IN OTHER PORTIONS OF PARA I.6.

8. YOU WILL ALSO NOTE THAT WE HAVE ACCEPTED SOVIET-PROPOSED LANGUAGE FOR PARA I.5 OF THE PROCEDURES FOR ABM SYSTEMS AND THEIR COMPONENTS.

9. MR. COMMISSIONER, THE US SIDE HAS MADE A SIGNIFICANT MOVE TODAY; ONE WHICH TAKES FULL ACCOUNT OF SOVIET VIEWS AND PROPOSALS, AND WHICH IS DESIGNED TO PROVIDE A MUTUALLY ACCEPTABLE SOLUTION TO THE ONE REMAINING ISSUE.

IV

10. MR COMMISSIONER, THE US SIDE HAS NOT REMOVED FROM ITS PROPOSED NOTIFICATION PROCEDURES ALL REQUIREMENTS FOR NOTIFICATION THAT COULD POSSIBLY BE CONSTRUED TO BE "PRIOR NOTIFICATION". THIS US PROPOSAL PROVIDES FOR A MUTUALLY ACCEPTABLE SOLUTION TO THE NOTIFICATION ISSUE IN THE PROCEDURES WE ARE CURRENTLY CHARGED WITH WORKING OUT.

11. MR COMMISSIONER, I FAIL TO UNDERSTAND THE RELUCTANCE OF THE SOVIET SIDE TO PROVIDE IN THESE PROCEDURES FOR AN EXCHANGE OF INFORMATION THAT WOULD HELP MEET THE OBJECTIVES

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OF THE SCC BY REDUCING MISUNDERSTANDINGS AND UNCERTAINTIES. ALTHOUGH THE US SIDE HAS MADE THIS MOVE TO FACILITATE AGREEMENT ON THE PROCEDURES WE ARE CHARGED WITH WORKING OUT, THE UNITED STATES REMAINS FIRMLY CONVINCED THAT PRIOR NOTIFICATION MEASURES ARE VALUABLE IN REDUCING POTENTIAL MISUNDERSTANDINGS AND UNCERTAINTIES AND IN ENHANCING THE VIABILITY OF EXISTING AND FUTURE ARMS LIMITATION AGREEMENTS.

GRAYBEAL

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